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Item 147

PROGRAMME BUDGET FOR THE BIENNIUM 1990-1991

Report of the Secretary-General

Request for final appropriations for the biennium 1990-1991 on an ex post facto basis

1. The purpose of the present report is to inform the General Assembly of the final expenditure outcome of the biennium 1990-1991 and to propose action regarding approval of a final appropriation for the biennium involving a net increase in respect of actual commitments entered into in excess of the amounts approved in appropriations resolution 46/184. Annex I to this report contains the details of the final expenditure outcome by section, which are summarized below:

(In thousands of United States dollars)

	Approved	Revised	Increase	Per cent
Expenditure	2 167 974.5	2 188 370.0	20 395.5	0.9
Income	400 656.2	409 080.5	8 424.3	2.1
Net requirements	1 767 318.3	1 779 289.5	11 971.2	0.7

2. It will be recalled that in presenting his final performance report for the biennium 1990-1991, the Secretary-General requested that the General Assembly increase the appropriations approved in resolution 45/242 by a net amount of $28,867,100. Acting on the recommendation of the Advisory Committee on Administrative and Budgetary Questions (ACABQ), the Fifth Committee recommended to the Assembly a net increase of $15 million only and the following provision for the difference in paragraph 2 of resolution 46/184 C:

"In addition to the appropriations ... a net amount of up to 13,867,100 dollars may, with the prior concurrence of the Advisory Committee on Administrative and Budgetary Questions, be committed in respect of the regular budget for the biennium 1990-1991; the amount so committed shall be apportioned among Member States in accordance with the scale of assessments for the year 1992 ... On this basis the General Assembly will consider and approve final appropriations and estimates of income for the biennium 1990-1991 at the earliest opportunity in 1992 on an ex post facto basis."

3. In his report dated 24 March 1992 on the budget performance in respect of the financial period 1990-1991, the Secretary-General sought the concurrence of the Advisory Committee to enter into commitments in a net amount of $11,971,200. In his report to the Secretary-General, the Chairman of the Advisory Committee informed him that the Committee had noted that, included in the final expenditure outcome for the period, was an amount of some $55.8 million in unliquidated obligations. Under the circumstances, the Committee did not believe that an assessment was necessary at that time and, in order to assist the Committee to review the necessity for an additional appropriation, requested an updated report on the status of unliquidated obligations for the biennium 1990-1991 by December 1992. The report containing the status of unliquidated obligations as at 30 November for Headquarters and 31 October for offices away from Headquarters, is being submitted to the Committee at its current session.

4. Since the interim accounts for the first 12 months of the biennium 1992-1993 will not be closed until early in the year 1993, it is not yet possible to determine how much of the commitment authority granted to the Secretary-General by resolution 46/184 C will actually be needed under each individual section. On the other hand, while commitments in excess of the appropriation have been entered into in a net amount of $11,971,200, it is reasonable to expect that there will be global savings in the liquidation of obligations, which would normally be returned to Member States after the accounts for the current biennium have been closed and audited. Given the unusual circumstances in the biennium wherein final appropriations for the biennium have not yet been approved, the Secretary-General suggests that, as an exceptional measure, the revised appropriation for the biennium 1990-1991 reflect a reduction in respect of anticipated unliquidated obligations in an amount of $3 million, to be allocated between sections at his discretion. This would leave a net amount of $8,971,200 to be appropriated and assessed upon Member States in 1993.

5. Within the amount of $8,971,200, there are several items, totalling to $1.5 million, which represent instances where it is already known that delivery of goods or services under the terms of the contracts will not be made before year-end. Notwithstanding the difference in timing between the expiration of unliquidated obligations and the delivery by vendors, the legal commitments and the related financial liabilities remain. In this regard, the Assembly is requested to approve on an exceptional basis an extension of the period stipulated in financial regulation 4.3 from 31 December 1992 to 31 December 1993 solely for the items listed in annex II.

Action requested of the General Assembly at its forty-seventh session

6. As a result of the foregoing considerations, the following action by the General Assembly at its current session is proposed:

(a) Approving an increase in the appropriation authorized in resolution 46/184 A for the biennium 1990-1991 in the amount of $20,395,500 under the sections of expenditure;

(b) Deciding to assess Member States in 1993 for the amount of the increase, offset by the following:

(i) Reduction to be allocated at the discretion of the Secretary-General in respect of savings for unliquidated obligations ($3,000,000);

(ii) A provision ($8,424,300) corresponding to the increase in the amount of the revised estimates of income under income sections 2 and 3 ($1,782,000) and, in accordance with the provisions of General Assembly resolution 973 (X), the respective shares of Member States in the Tax Equalization Fund consisting of the increase ($6,642,300) under income section 1, income from staff assessment;

(c) Extending on an exceptional basis the period stipulated in financial regulation 4.3 from 31 December 1992 to 31 December 1993 in respect of unliquidated obligations from the 1990-1991 biennium in the amount of $1,500,000.

Annex I

BUDGET CLOSING:
COMPARISON BETWEEN FINAL EXPENDITURE AND VOTED APPROPRIATION

(In thousands of United States dollars)

A. Expenditure by part and section	Voted appropriation General Assembly resolution 46/184	Disbursements	Unliquidated obligations	Total expenditure	Increase or (decrease) over voted appropriation Amount	Per cent
PART I. Overall policy-making, direction and coordination						
1. Overall policy-making, direction and coordination	78 582.3	72 686.3	4 499.4	77 185.7	(1 396.6)	(1.8)
Total part I	78 582.3	72 686.3	4 499.4	77 185.7	(1 396.6)	
PART II. Political and Security Council affairs; peace-keeping activities						
2A. Political and Security Council affairs; peace-keeping activities	96 066.5	96 765.1	2 157.2	98 922.3	2 855.8	3.0
2B. Disarmament affairs activities	11 957.5	11 996.3	303.4	12 299.7	342.2	2.9
2C. Office for Ocean Affairs and the Law of the Sea	7 686.9	7 488.9	126.3	7 615.2	(71.7)	(0.9)
Total part II	115 710.9	116 250.3	2 586.9	118 837.2	3 126.3	

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A. Expenditure by part and section	Voted appropriation General Assembly resolution 46/184	Disbursements	Unliquidated obligations	Total expenditure	Increase or (decrease) over voted appropriation Amount	Per cent
PART III. Political affairs, trusteeship and decolonization						
3. Political affairs, trusteeship and decolonization	23 221.4	22 876.4	413.4	23 289.8	68.4	0.3
Total part III	23 221.4	22 876.4	413.4	23 289.8	68.4	
PART IV. Economic, social and humanitarian activities						
4. Policy-making organs (economic and social activities)	8 985.3	8 540.1	542.0	9 082.1	96.8	1.1
5A. Office of the Director-General for Development and International Economic Cooperation	5 077.1	5 241.6	50.6	5 292.2	215.1	4.2
5B. Regional Commissions New York Office	943.1	978.2	3.3	981.5	38.4	4.1
6. Department of International Economic and Social Affairs	47 628.7	47 706.3	479.6	48 185.9	557.2	1.2
7. Department of Technical Cooperation for Development	25 308.6	25 649.8	94.2	25 744.0	435.4	1.7
8. Activities on global social development issues	11 778.0	11 757.8	177.1	11 934.9	156.9	1.3
9. Transnational corporations	12 050.7	12 015.5	326.5	12 342.0	291.3	2.4
10. Economic Commission for Europe	37 429.9	37 795.4	379.3	38 174.7	744.8	2.0

A. Expenditure by part and section	Voted appropriation General Assembly resolution 46/184	Disbursements	Unliquidated obligations	Total expenditure	Increase or (decrease) over voted appropriation Amount	Per cent
11. Economic and Social Commission for Asia and the Pacific	42 471.5	42 397.6	796.0	43 193.6	722.1	1.7
12. Economic Commission for Latin America and the Caribbean	54 655.8	53 821.1	1 242.0	55 063.1	407.3	0.7
13. Economic Commission for Africa	60 468.0	61 367.3	1 871.2	63 238.5	2 770.5	4.6
14. Economic and Social Commission for Western Asia	45 139.6	43 156.4	3 432.1	46 588.5	1 448.9	3.2
15. United Nations Conference on Trade and Development	84 343.5	82 769.5	1 250.7	84 020.2	(323.3)	(0.4)
16. International Trade Centre	15 837.6	15 914.8	0.0	15 914.8	77.2	0.5
17. Centre for Science and Technology for Development	4 310.1	4 229.4	94.9	4 324.3	14.2	0.3
18. United Nations Environment Programme	11 787.2	10 727.3	519.6	11 246.9	(540.3)	(4.6)
19. United Nations Centre for Human Settlements (Habitat)	10 351.1	10 294.6	140.4	10 435.0	83.9	0.8
20. International drug control	9 994.0	9 749.1	265.8	10 014.9	20.9	0.2
21. Office of the United Nations High Commissioner for Refugees	39 665.7	40 116.1	76.4	40 192.5	526.8	1.3
22. Office of the United Nations Disaster Relief Coordinator	7 425.4	7 271.0	154.3	7 425.3	(0.1)	0.0

A. Expenditure by part and section	Voted appropriation General Assembly resolution 46/184	Disbursements	Unliquidated obligations	Total expenditure	Increase or (decrease) over voted appropriation Amount	Per cent
23. Human rights	19 739.5	19 722.0	255.1	19 977.1	237.6	1.2
24. Regular programme of technical cooperation	36 832.7	31 670.7	3 421.8	35 092.5	(1 740.2)	(4.7)
Total part IV	592 223.1	582 891.6	15 572.9	598 464.5	6 241.4	
PART V. International justice and law						
25. International Court of Justice	16 249.3	16 748.7	250.5	16 999.2	749.9	4.6
26. Legal activities	19 056.3	17 836.0	1 056.5	18 892.5	(163.8)	(0.9)
Total part V	35 305.6	34 584.7	1 307.0	35 891.7	586.1	
PART VI. Public information						
27. Public information	92 604.8	92 011.4	1 881.4	93 892.8	1 288.0	1.4
Total part VI	92 604.8	92 011.4	1 881.4	93 892.8	1 288.0	

A. Expenditure by part and section	Voted appropriation General Assembly resolution 46/184	Disbursements	Unliquidated obligations	Total expenditure	Increase or (decrease) over voted appropriation Amount	Per cent
PART VII. Common support services						
28. Administration and Management	438 710.3	423 831.1	13 659.5	437 490.6	(1 219.7)	(0.3)
29. Conference and library services	388 366.0	391 509.4	3 857.4	395 366.8	7 000.8	1.8
Total part VII	827 076.3	815 340.5	17 516.9	832 857.4	5 781.1	
PART IX. Staff assessment						
31. Staff assessment	330 437.9	336 464.5	0.0	336 464.5	6 026.6	1.8
Total part IX	330 437.9	336 464.5	0.0	336 464.5	6 026.6	
PART X. Capital expenditures						
32. Construction, alteration, improvement and major maintenance of premises	72 812.2	59 451.1	12 035.3	71 486.4	(1 325.8)	(1.8)
Total part X	72 812.2	59 451.1	12 035.3	71 486.4	(1 325.8)	
GRAND TOTAL	2 167 974.5	2 132 556.8	55 813.2	2 188 370.0	20 395.5	

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B. Income estimates by part and section	Final income estimates General Assembly resolution 46/184	Final estimate this report	Surplus (shortfall) Amount	Surplus (shortfall) Per cent
PART I. Income from staff assessment				
1. Income from staff assessment	335 174.6	341 816.9	6 642.3	2.0
Total part I	335 174.6	341 816.9	6 642.3	
PART II. Other income				
2. General income	55 442.4	57 095.8	1 653.4	3.0
3. Revenue-producing activities	10 039.2 a/	10 167.8 b/	128.6	1.3
Total part II	65 481.6	67 263.6	1 782.0	2.7
GRAND TOTAL	400 656.2	409 080.5	8 424.3	

B. Income estimates by part and section	Final income estimates General Assembly resolution 46/184	Final estimate this report	Surplus (shortfall) Amount	Surplus (shortfall) Per cent
Net appropriation for the biennium 1990-1991				
Expenditures	2 167 974.5	2 188 370.0	20 395.5	0.9
Income	400 656.2	409 080.5	8 424.3	2.1
Net requirements	1 767 318.3	1 779 289.5	11 971.2	0.7

a/ Estimates of net income after proposed provision ($3,100,000) for the first phase of the First Basement Concourse renovation project.

b/ Actual income without provision for first phase of the First Basement Concourse renovation project.

Annex II

OFFICE OF GENERAL SERVICES

DETAILS OF REMAINING 1990-1991 OBLIGATIONS
WHICH WILL BE LIQUIDATED IN 1993

1. Incotel, P.O. 1-20-04251 UNA-28828-443 $565,930

This purchase order was raised for purchase of a store and forward facsimile switch at Headquarters. As the details of the contract with the vendor were being formulated in 1991, it became evident that the actual specifications of the equipment to be purchased may have to be modified at a later date. Improvements in the software to be delivered by the vendor were also considered. Various contractual difficulties on such issues as the performance bond and the payment schedule caused protracted negotiations between the vendor, the Office of Legal Affairs, the Electronic Services Division and the Commercial Purchase and Transportation Service. With the finalization of the contract and the site survey completed in November 1992, approval of procedures for acceptance testing are scheduled for January 1993. Hardware and software integration will be completed by the end of the first quarter. Accordingly, payments will be made to the vendor in stages through the first half of 1993.

2. AIT, P.O. 1-20-04461 UNA-28875-512 $51,075
UNA-28875-620 $77,975

This purchase order was initially issued covering the cost of Imaging Machine-Readable United Nations travel documents - Laissez-Passer System to be installed in New York, Geneva and Vienna in accordance with terms of a contract that was formulated in 1991. However, due to subsequent contractual difficulties of a legal nature, the implementation of the project has been significantly delayed. It is now expected that the delivery would be completed by the end of 1993.

3. Edwards & Hjort. P.O. 1-20-00977 UNA-32921-721 $35,000

This purchase order issued in March 1991 provides for engineering services to complete in all respects the design, preparation of construction documents, inspection and testing services for the demolition and replacement of certain areas of the 2nd Basement Garage of the United Nations. This is a multi-year project undertaken in the prior biennium. Out of the prior year obligation of $106,500, an amount of $71,500 has already been disbursed in 1992. The balance of the funds would be utilized upon completion of the project in 1993.

4. Westinghouse P.O. 1-20-04087 UNA-32921-721 $519,139

This purchase order was raised in 1991 in connection with the United Nations Security Card Access project. In accordance with the outcome of the latest negotiations, it has been decided that the Garage Administration segment of the project will be deleted, resulting in the need to surrender funds amounting to $250,000. Out of the original obligation of $1,188,764 and taking into account the reduction of $250,000, it is expected that an amount of $419,625 would have been disbursed by the end of 1992. It will be necessary to retain the balance of the funds in the amount of $519,139 to provide for the payments to be made in 1993.

5. MOD 1-29-14975 UNA-32921-721 $113,703

This obligation was raised to carry out the reconfiguration of the space occupied by Medical Service. Almost 90 per cent of the work has already been completed, with the balance scheduled for 1993. Since the proposed contract with the vendor was approved by the Committee on Contracts in December 1991, an obligation was accordingly raised. Out of the original of $563,703, disbursement totalling $450,000 would have been made by December 1992, resulting in the need to retain the balance of approximately $114,000 for payments in 1993.

6. Syska & Hennessy P.O. 9-20-12747 UNA-32921-721 $55,500

This obligation relates to a multi-year project for upgrading and replacement of the electrical switch gear equipment throughout the United Nations complex. This is a long term project expected to run from 1989 through 1993 and as such, modifications to the basic plan have contributed to the delay in the completion of the project. Out of the original obligation of $239,500, an amount of $184,000 has already been disbursed in 1992, leaving a balance of $55,500.

7. Cornelius Fitzgerald P.O. 9-20-81422 UNA-32921-721 $58,728

This purchase order is for the installation of short-circuit protection on all existing electric switchboard rooms at the United Nations Headquarters. This multi-year project was initiated in the 1988-1989 biennium and is scheduled for completion in 1993.

Total $1,477,050

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PROGRAMME BUDGET FOR THE BIENNIUM 1992-1993

REPORT OF THE UNITED NATIONS CONFERENCE ON ENVIRONMENT AND DEVELOPMENT

Conference on straddling and highly migratory fish stocks

Programme budget implications of draft resolution A/C.2/47/L.62

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

1. At its 51st meeting, on 16 December 1992, the Second Committee adopted draft resolution A/C.2/47/L.62, as orally revised. A statement of programme budget implications was before the Committee in document A/C.2/47/L.85.

A. Requests contained in the draft resolution

2. Under the terms of operative paragraphs 1 to 14 of draft resolution A/C.2/47/L.62, the General Assembly would:

(a) Decide to convene in 1993, in accordance with the mandate agreed upon at the United Nations Conference on Environment and Development, an intergovernmental conference under United Nations auspices on straddling fish stocks and highly migratory fish stocks, which should complete its work in advance of the forty-ninth session of the General Assembly and take into account relevant activities at the subregional, regional and global levels, with a view to promoting effective implementation of the provisions of the United Nations Convention on the Law of the Sea on straddling fish stocks and highly migratory fish stocks. The conference, drawing, inter alia, on scientific and technical studies by the Food and Agriculture Organization of the United Nations (FAO), would:

(i) Identify and assess existing problems related to the conservation and management of such fish stocks;

(ii) Consider means of improving fisheries cooperation among States;

(iii) Formulate appropriate recommendations;

(b) Request the Secretary-General to invite to the conference those listed in paragraph 9 of Assembly resolution 46/168 and in decisions 46/469 and 46/470 and also to invite regional and subregional fisheries organizations to attend as observers;

(c) Decide that in 1993 the conference would hold at United Nations Headquarters an organizational session of up to five days for the purposes of electing its bureau and organizing its work, and a three-week session in July to deal with substantive matters;

(d) Request the Secretary-General to make appropriate secretariat arrangements;

(e) Request the Secretary-General to prepare draft rules of procedure for the consideration of the conference at its organizational session;

(f) Decide to establish a voluntary fund for the purpose of assisting developing States, especially those most concerned by the subject-matter of the conference, in particular the least developed among them, to participate fully and effectively in the conference, and invite Governments and regional economic integration organizations to contribute to the fund;

(g) Decide that the funds necessary for the preparatory process and the conference itself should, subject to the relevant provisions of General Assembly resolutions 40/243, 41/213 and 42/211, be made available within the programme budget without adversely affecting other ongoing activities and without prejudice to the provision of extrabudgetary resources;

(h) Invite relevant specialized agencies, particularly FAO and other appropriate organs, organizations and programmes of the United Nations system, as well as regional and subregional fisheries organizations, to contribute with relevant scientific and technical studies and reports and to organize regional and subregional technical meetings in order to contribute to the work of the conference;

(i) Invite relevant non-governmental organizations from developed and developing countries to contribute within the areas of their competence and expertise to the conference on the basis of procedures of their accreditation used in the United Nations Conference on Environment and Development;

(j) Request the Secretary-General to submit a report on the work of the conference to the Assembly at its forty-eighth session;

(k) Request the Secretary-General to bring the resolution to the attention of all members of the international community and organizations concerned.

B. Relationship of the requests to the approved programme of work

3. The proposed activities would fall under programme 10 (Law of the sea and ocean affairs), subprogramme 1 (Promoting uniform and consistent application of the United Nations Convention on the Law of the Sea and providing advice and information to States), of the medium-term plan for the period 1992-1997. 1/ Related resources were initially programmed and approved under section 10, subprogramme 1, of the programme budget for the biennium 1992-1993. 2/ Following the restructuring of the Secretariat, proposals for the transfer of programmes and resources from section 10 to section 38 have been submitted to the General Assembly in the Secretary-General's revised estimates. 3/

C. Activities by which the requests would be implemented

4. Should the General Assembly adopt the draft resolution, the Secretary-General would undertake the necessary preparations to convene an intergovernmental conference in 1993.

5. The Secretary-General would assign responsibility for the conference to the Office of Legal Affairs, including its Division for Ocean Affairs and the Law of the Sea. The Office of Legal Affairs, through that Division, would undertake consultations with all departments and offices concerned and, as appropriate, with other organizations of the United Nations system, in particular FAO.

6. Basic working papers would be prepared, on such topics as the international legal aspects of straddling and highly migratory fish stocks, taking into account the provisions of the United Nations Convention on the Law of the Sea, and on scientific and technical studies of such stocks.

7. Arrangements would be made to obtain the necessary technical support from FAO. In this regard, the Council on Fisheries of FAO, at its recently concluded meeting, stressed the technical and scientific contribution that FAO could make to the proposed conference and recommended that FAO be ready to provide within available resources any necessary support to the conference pursuant to a request from the United Nations.

8. Pursuant to operative paragraph 11 of the draft resolution, other specialized agencies, as well as regional and subregional fisheries organizations, would also be requested to contribute with relevant scientific and technical studies and reports and to organize regional and subregional technical meetings. Non-governmental organizations would contribute within their areas of expertise. The Secretariat would take all necessary steps to

ensure cooperation with the organizations concerned and would organize and coordinate such contributions. The Secretariat would assist in regional and subregional meetings, as requested.

9. In accordance with operative paragraph 9 of the draft resolution, the Secretary-General would open and administer a trust fund for the participation of developing countries in the conference and address an appeal to Governments and regional economic integration organizations to contribute to the fund.

D. Modifications required in the approved programme of work

10. Should the General Assembly approve the requests contained in the draft resolution, the following output would be added to the citation of activities initially programmed under section 10 of the programme budget for the biennium 1992-1993, subprogramme 1 (Promoting uniform and consistent application of the United Nations Convention on the Law of the Sea and providing advice and information to States), activity 2 (Parliamentary services): Substantive services: substantive servicing of two sessions of the conference on straddling and highly migratory fish stocks.

E. Additional requirements at full cost

11. Should the General Assembly adopt the draft resolution, it is estimated that additional requirements would arise in the amount of $1,048,800, as summarized below.

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(a) Conference servicing	854 200
(b) Other requirements	
General temporary assistance	127 800
Travel of staff	21 000
Travel of representatives	18 000
Public information	27 800
Subtotal (b), Other requirements	194 600
Total (a) and (b)	1 048 800

1. Conference servicing

12. In accordance with operative paragraphs 5 and 7 of the draft resolution, the conference would hold an organizational session for five days in April 1993 and a substantive session for 15 days in July 1993, both at United Nations Headquarters. It is assumed that interpretation and translation services would be required in Arabic, Chinese, English, French, Russian and Spanish.

13. For the organizational session, it is assumed that the conference would require interpretation and other meeting services for 10 meetings and that there would be three pre-session documents (50 pages), two in-session documents (50 pages) and two post-session documents (40 pages).

14. For the substantive session, it is assumed that the conference would require interpretation in the six languages of the conference and other meeting services for 30 meetings and that there would be five pre-session documents (300 pages), three in-session documents (80 pages) and three post-session documents (100 pages).

15. Based on the above assumptions, the full cost of conference servicing is estimated at $854,200, as follows:

	$
(a) April 1993, five-day session	
Pre-session documentation (50 pages, 3 documents: A,C,E,F,R,S)	51 500
Meeting servicing (10 meetings, interpretation: A,C,E,F,R,S)	58 200
In-session documentation (50 pages, 2 documents: A,C,E,F,R,S)	50 700
Post-session documentation (40 pages, 2 documents: A,C,E,F,R,S)	40 700
Subtotal (a)	201 100
(b) July 1993, three-week session	
Pre-session documentation (300 pages, 5 documents: A,C,E,F,R,S)	297 300
Meeting servicing (30 meetings, interpretation: A,C,E,F,R,S)	174 700
In-session documentation (80 pages, 3 documents: A,C,E,F,R,S)	80 900
Post-session documentation (100 pages, 3 documents: A,C,E,F,R,S)	100 200
Subtotal (b)	653 100
Total (a) and (b)	854 200

2. Substantive support

16. Substantive support for the conference would be provided by the Division for Ocean Affairs and the Law of the Sea of the Office of Legal Affairs. General temporary assistance would be required for the supervision and coordination of the substantive preparations for the conference, including the organizational aspects, the preparation of documentation, inter-agency coordination and liaison with Governments, intergovernmental and non-governmental organizations and regional and subregional fisheries organizations. It is estimated that temporary assistance would be required for six months at the D-1, P-3 and General Service (Other) levels, the cost of which would amount to $127,800.

17. Additional requirements would also arise in respect of travel to assist in the organization and conduct of six technical meetings at the regional and subregional levels, the total cost of which is estimated at $21,000.

3. Travel of representatives

18. Additional costs of $18,000 would arise for travel and subsistence of representatives of national liberation movements recognized by the Organization of African Unity (OAU) in accordance with General Assembly resolution 3280 (XXIX) of 10 December 1974. In that resolution, the General Assembly decided to invite as observers representatives of the national liberation movements recognized by OAU to participate in conferences held under the auspices of the United Nations which related to their countries, and requested the Secretary-General, in consultation with OAU, to ensure that the necessary arrangements were made for their effective participation, including the requisite financial provisions.

4. Public information

19. The full cost of providing press coverage, including the preparation of press releases, in both English and French is estimated at $27,800. This amount would cover the cost of temporary assistance for four work-months at the P-3 level and two work-months at the General Service (Other) level.

F. Potential for absorption

1. Conference servicing

20. The estimates of conference-servicing costs ($854,200) are based on the theoretical assumption that no part of the conference-servicing costs requirements would be met from within the permanent conference-servicing capacity under section 41 of the programme budget, and that additional resources would be required for temporary assistance for meetings. The extent to which the Organization's permanent capacity needs to be supplemented by

temporary assistance resources can be determined only in the light of the calendar of conferences for 1992-1993. However, as indicated in paragraph 32.4 of the programme budget, the level of resources for temporary assistance for meetings in 1992-1993 was estimated on the basis of previous experience to accommodate not only meetings known at the time of the budget preparation but also meetings that would be authorized subsequently, provided that the number and distribution of meetings and conferences in the biennium 1992-1993 are consistent with the pattern of meetings in past years. On that basis, it is estimated that no additional resources would be required under section 41 of the programme budget for the biennium 1992-1993.

2. Other requirements

21. It is expected that savings in the amount of $188,200 will arise under section 10 and proposed section 38 of the programme budget for 1992-1993 as a result of the shortening of the sessions of the Preparatory Commission for the International Seabed Authority and the International Tribunal for the Law of the Sea during that biennium. To date the Preparatory Commission has decided to reduce the duration of its sessions in 1992-1993 by a total of four weeks, and the related resources for travel of staff ($104,000), rental of conference facilities ($56,400) and public information ($27,800) could thus be redeployed to provide resources for the proposed conference.

22. In addition, provision has been made in the programme budget for 1992-1993 for the travel of staff to intergovernmental conferences and meetings of regional bodies, with a view to providing substantive support and maintaining a consistent approach to the United Nations Convention on the Law of the Sea. It would thus be possible to absorb requirements amounting to $6,400 for travel of staff to regional meetings.

23. Consequently, it would be possible to absorb the additional requirements of $194,600 indicated in paragraph 11 above within the overall level of resources initially approved under section 10 of the programme budget for 1992-1993.

G. Voluntary fund

24. By operative paragraph 9 of the draft resolution, the General Assembly would establish a voluntary fund for the purpose of assisting developing States, especially those most concerned by the subject-matter of the conference, in particular the least developed countries, to participate fully and effectively in the conference and invite Governments and regional economic integration organizations to contribute to the trust fund.

25. Should the General Assembly adopt the draft resolution, it would authorize an exception to the general principle that only members of United Nations organs serving in their personal capacity should be reimbursed for travel expenses.

26. For the purpose of administering the trust fund, it is assumed that, subject to the availability of funds, travel to each session of the conference would be paid, upon request, in respect of one representative of each State falling under the provisions of operative paragraph 9 of the draft resolution. It is further assumed that the countries most concerned by the subject-matter would be coastal and island States with an established or potential ocean fishery sector and States in the exclusive economic zones of which straddling and highly migratory stocks are known to exist. The Secretary-General would respond to requests for assistance in the order in which they are received.

H. Summary

27. Should the General Assembly adopt draft resolution A/C.2/47/L.62, no additional appropriation would be required under section 38 or 41 of the programme budget for the biennium 1992-1993.

Notes

1/ Official Records of the General Assembly, Forty-fifth Session, Supplement No. 6 (A/45/6/Rev.1), vol. II.

2/ See Official Records of the General Assembly, Forty-sixth Session, Supplement No. 6 (A/46/6/Rev.1), vol. I.

3/ A/C.5/47/2 and Corr.1.

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PROGRAMME BUDGET FOR THE BIENNIUM 1992-1993

United Nations Observer Mission in South Africa (UNOMSA)

Report of the Secretary-General

INTRODUCTION

1. In paragraph 4 of its resolution 765 (1992) of 16 July 1992, the Security Council invited the Secretary-General to appoint, as a matter of urgency, a Special Representative in order to recommend, after, inter alia, discussion with the parties, measures which would assist in bringing an effective end to the violence and in creating conditions for negotiations leading towards a peaceful transition to a democratic, non-racial and united South Africa, and to submit a report to the Security Council as early as possible.

2. Having considered the report of the Secretary-General on the question of South Africa (S/24389) the Security Council, by its resolution 772 (1992) of 17 August 1992, authorized the Secretary-General to deploy, as a matter of urgency, United Nations observers in South Africa, in such a manner and in such numbers as he determined necessary to address effectively the areas of concern noted in his report, in coordination with the structures set up under the National Peace Accord. The Council also invited the Secretary-General to assist in the strengthening of the structures set up under the National Peace Accord in consultation with the relevant parties: (a) the National Peace Committee; (b) the Goldstone Commission; and (c) the National Peace Secretariat.

3. In his report, the Secretary-General recommended that the efforts of the Goldstone Commission should be supported by the international community and that the recommendations of the Commission should be fully and speedily implemented by the Government and, when so required, by the parties in South

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Africa. Of the many recommendations of the Goldstone Commission, the Secretary-General noted in particular those relating to a total ban on the public display of dangerous weapons and the security of hostels which need to be acted upon with utmost urgency, as recent events have sadly proved. The Secretary-General further noted that the Commission's code of conduct for mass demonstrations can do much to control violence.

4. In respect of the National Peace Accord of 14 September 1991, the Secretary-General believes that it establishes a comprehensive framework, agreed upon by all the major parties, organizations and groups of South Africa, to end violence and to facilitate socio-economic development and reconstruction. The mechanisms foreseen under the Accord, however, lack teeth and need to be greatly strengthened. In this regard, the Secretary-General indicates in his report that both the National Peace Committee and the National Peace Secretariat need to be more consistently and substantially supported from the highest levels, as do the 11 regional dispute resolution committees covering all parts of the country. Most importantly, they require financing and full-time staff of the requisite calibre.

I. ESTABLISHMENT OF THE UNITED NATIONS OBSERVER MISSION IN SOUTH AFRICA

5. On the basis of his mandate under Security Council resolution 772 (1992), the Secretary-General established in mid-September 1992 the United Nations Observer Mission in South Africa (UNOMSA). It was decided initially to dispatch 50 civilian observers to South Africa as well as a number of administrative support staff. The first group of 18 staff members departed New York on 11 September 1992 and the strength of the Group was augmented to a total of 63, comprising 50 observers and 13 support staff, by early November 1992. The number of staff also includes technical personnel required for the initial establishment of the mission. It is proposed however to reduce the number of staff to 60 prior to the end of 1992, and this level is proposed for 1993. It is also estimated that 29 local-level support staff would be required to provide for drivers, clerical staff, security personnel and handymen. Details of the staffing in 1992 and the number proposed for 1993 are provided in the table below:

Staffing table of the United Nations Observer Mission in South Africa

Level of staff	Number of on-board staff in 1992	Number of staff proposed for 1993
D-2	1	1
D-1	1	1
P-4	25	25
P-3/4	17	25
FS level	10	3
GS level	9	5
Total international staff	63 a/	60
Local-level staff	29	29
TOTAL STAFF	92	89

a/ To be reduced to 60 prior to the end of 1992.

6. The Mission is headed by a Chief of Mission at the D-2 level. Its headquarters are located in Johannesburg, with a sub-headquarters in Durban. Fifty of the posts shown in the table above (25 at the P-4 and 25 at the P-3/4 levels) provide for observers who are currently deployed as follows:

Area of Deployment	Number of observers
(a) Mission headquarters in Johannesburg	3
(b) Sub-headquarters in Durban	2
(c) Areas with the highest level of violence:	
(i) Wits/Vaal (Johannesburg area)	14
(ii) Natal/KwaZulu (Durban area)	10
(d) Staff at nine regional centres:	
(i) Western Cape	2
(ii) Northern Cape	2
(iii) Eastern Cape	2
(iv) Western Transvaal	2
(v) Northern Transvaal	2
(vi) Eastern Transvaal	2
(vii) Far Northern Transvaal	2
(viii) Orange Free State	3
(ix) Border/Ciskei	4
Total observers	50

7. At its inception it was estimated that the duration of the Mission would be six months. On the basis of experience during the first three months of operation, these estimates assume the Mission would run through the end of 1993. Further information is provided in the annex to the present report.

8. In respect of other requirements for the Mission, provision is made for rental of premises to accommodate the Mission's headquarters in Johannesburg and a sub-headquarters in Durban. The estimates also provide for the rental of a light fixed-wing aircraft and/or helicopter for an average of 15 hours per month to transport the observer teams to various areas of the country.

9. With regard to communications equipment, the requirements of the Mission will be met by the purchase of communications equipment such as: crypto fax, VHF handie-talkies, repeater stations, base stations, mobile telephones and antennas. Other equipment requirements relate to the purchase of 35 vehicles (1 medium-size sedan, 32 light sedans and 2 minibuses), in view of the high mobility and visibility required during the mission. Electronic data-processing equipment and other miscellaneous equipment, such as laptop computers with printers, photocopying machines, camcorders and workstations, will also be required.

10. In respect of public information activities, it is estimated that an amount of $45,000 will be required for production of posters and briefing materials and the purchase of local radio/TV time. The provision also includes requirements for a visit by a film crew to produce a video on the Mission's activities.

11. In implementing the mandate, the Observer Mission will carry out its functions in close association with the National Peace Secretariat in order to further the purposes of the Accord.

II. ADDITIONAL REQUIREMENTS FOR 1992-1993

12. The requirements of the Mission for the initial period from mid-September to 30 November 1992 were estimated at $1 million. In that regard, the Secretary-General authorized commitments of up to $1 million for the initial phase of the Mission under the authority granted him in paragraph 1 (a) of General Assembly resolution 46/187 of 20 December 1991 on unforeseen and extraordinary expenses for the biennium 1992-1993.

13. The total requirements from mid-September 1992 through 31 December 1993 are now estimated at $13,121,300. They relate to personnel costs such as salaries, consultants' fees, travel and operational costs such as rental and maintenance of premises, rental and acquisition of vehicles, communications expenses and communications equipment and rental of aircraft/helicopter. Details of the requirements are shown in the annex to the present report. These estimated requirements are summarized below:

(In United States dollars)

	1992	1993	Total
General temporary assistance (local staff)	34 000	224 500	258 500
Consultants	-	45 600	45 600
Salaries	866 600	3 788 100	4 654 700
Common staff costs (including travel to mission and subsistence allowance)	1 493 100	4 972 800	6 465 900
Other offical travel of staff	35 200	156 400	191 600
Rental and maintenance of premises	33 600	89 700	123 300
Rental and maintenance of equipment	104 900	150 900	255 800
Communications	21 000	111 600	132 600
Public information activities	-	45 000	45 000
Miscellaneous services	5 400	34 000	39 400
Freight and related costs	-	5 000	5 000
Miscellaneous supplies	11 400	72 000	83 400
Acquisition of vehicles	-	352 000	352 000
Communications equipment	-	172 000	172 000
Miscellaneous equipment	24 000	115 000	139 000
Rental of aircraft	22 500	135 000	157 500
	2 651 700	10 469 600	13 121 300

III. CONTINGENCY FUND

14. It will be recalled that, under the procedure established by the General Assembly in its resolution 41/213 of 19 December 1986, additional expenditures proposed over and above those in the programme budget should be accommodated within a contingency fund, revised to a level of $18 million for the biennium 1992-1993. Paragraph 11 of annex I to General Assembly resolution 41/213, however, provides, inter alia, that revised estimates

> "arising from the impact of extraordinary expenses, including those relating to the maintenance of peace and security, as well as fluctuations in rates of exchange and inflation, shall not be covered by the contingency fund and shall continue to be treated in accordance with established procedures and under the relevant provisions of the Financial Regulations and Rules."

15. It is the Secretary-General's view that the additional requirements indicated in the present report are clearly of an extraordinary nature, relating to the maintenance of peace and security, and should thus be treated outside the procedures related to the contingency fund.

IV. SUMMARY

16. It is estimated that the net requirements of the United Nations Observer Mission in South Africa for the period from mid-September 1992 to 31 December 1993 will amount to $13,121,300. Accordingly, an appropriation of $13,121,300 will be required under section 2 of the programme budget for the biennium 1992-1993. Furthermore, an additional appropriation of $1,673,200 will be required under section 36, offset by the same amount under income section 1.

17. The Secretary-General believes that these requirements should be dealt with under the provisions of paragraph 11 of annex I to General Assembly resolution 41/213 and should thus be treated outside the procedures related to the contingency fund.

Annex

PROPOSED ESTIMATES FOR THE UNITED NATIONS OBSERVER MISSION IN SOUTH AFRICA

(In United States dollars)

A. PERSONNEL COSTS	1992	1993
1. United Nations staff members		
Provision is made for salaries, common staff costs and travel and subsistence allowance in respect of the proposed 63 posts in 1992, to be reduced to 60 in 1993. The 60 posts would comprise: 1 D-2 post for the Chief and 1 D-1 post for the Deputy Chief of the Mission, 50 civilian observers, 3 administrative and 5 secretarial posts		
(a) Salaries - international staff	866 600	3 788 100
(b) Common staff costs	421 400	1 570 500
(c) Representation allowance	200	600
(c) Travel and subsistence	1 071 500	3 401 700
(d) Other official travel	35 200	156 400
2. Local staff		
29 local staff to be engaged under general temporary assistance	34 000	224 500
3. Consultants		
Requirements for three consultants to assist in specific fields	-	45 600
Total A, personnel costs	2 428 900	9 187 400

B. OPERATIONAL COSTS	(In United States dollars) 1992	1993
1. Rental of premises		
(a) Rental and maintenance of premises: (i) rental of Mission headquarters in Johannesburg at $3,700 monthly and, (ii) rental of sub-headquarters in Durban at $2,755 monthly. Rental period in 1992 is approximately 3.25 months	29 000	77 500
(b) Cost of utilities and maintenance of premises	4 600	12 200
Subtotal B.1, premises	33 600	89 700
2. Vehicle operations		
(a) Acquisition of 35 vehicles (1 medium-size sedan ($17,000), 32 light sedans ($9,600 each), and 2 minibuses ($14,000 each)). The large number of vehicles takes into account the various locations and the mobility and visibility required at all times during the Mission	-	352 000
(b) Rental of vehicle: Provision is made for the rental of 35 vehicles for 3.25 months in 1992 and for 2 months in 1993 at a monthly rate of $775 per vehicle	88 000	55 000
(c) Petrol, oil and maintenance of vehicles	16 900	95 900
Subtotal B.2, vehicle operations	104 900	502 900
3. Air support		
Rental of light fixed-wing aircraft and/or helicopter at a rental cost of $750 per hour for an average 15 hours monthly (2 months in 1992 and 12 months in 1993)	22 500	135 000
Subtotal B.3, air support	22 500	135 000

		(In United States dollars) 1992	1993
4.	Communications equipment and rental supplies		
	(a) Communications equipment: Purchase of 3 cryptofax units ($30,000 each), 45 VHF handie-talkies ($600 each), 2 VHF repeater stations ($10,000 each), 2 VHF base stations ($2,000 each), 4 antennas ($4,000), 12 pagers ($300 each), 5 mobile telephones ($3,500 each) and 2 mini-switchboards ($3,000 each)	-	172 000
	(b) Commercial communications telephone rental and call charges ($7,500 per month), pouch services ($1,800 per month) and rental of switchboards for about 2 months in 1992	21 000	111 600
	Subtotal B.4, communications	21 000	283 600
5.	Miscellaneous equipment		
	(a) EDP/word-processing equipment	13 400	64 000
	(b) Office equipment	4 400	21 000
	(c) Camcorders	3 100	15 000
	(d) Other miscellaneous equipment	3 100	15 000
	Subtotal B.5, miscellaneous equipment	24 000	115 000
6.	Miscellaneous supplies and services		
	Stationery and office supplies, medical supplies, maps, etc.	11 400	72 000
	Medical services and examinations, bank charges, casual labour, etc.	5 400	34 000
	Subtotal B.6, supplies and services	16 800	106 000

	(In United States dollars) 1992	1993
7. Freight and cartage	-	5 000
8. Public information activities		
Internal programme for production of posters and briefing materials and the purchase of local radio/TV time; cost of visit by a film crew to produce a video on the Mission's activities	-	45 000
Total B, operational costs	222 800	1 282 200
GRAND TOTAL	2 651 700	10 469 600

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PROGRAMME BUDGET FOR THE BIENNIUM 1992-1993

DEVELOPMENT AND INTERNATIONAL ECONOMIC COOPERATION

United Nations Conference on Human Settlements (Habitat II)

Programme budget implications of draft resolution A/C.2/47/L.75

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

1. At its 51st meeting, held on 16 December 1992, the Second Committee adopted draft resolution A/C.2/47/L.75 without a vote. A statement of programme budget implications was before the Committee in document A/C.2/47/L.89.

A. Requests contained in the draft resolution

2. Under the terms of operative paragraphs 1, 4, 7, 8, 10, 12, 13, 14, 19, 20 and 21 of draft resolution A/C.2/47/L.75, the General Assembly would:

(a) Decide to convene a United Nations Conference on Human Settlements (Habitat II) from 3 to 14 June 1996, at the highest possible level of participation;

(b) Decide to establish a Preparatory Committee of the General Assembly open to all States Members of the United Nations and of the specialized agencies, with the participation of observers in accordance with the established practice of the General Assembly;

(c) Decide that the Preparatory Committee shall hold an organizational session of three days' duration in March 1993 and that two preparatory sessions should be held, the first in early 1994 in Geneva or New York and the second in conjunction with the 1995 session of the Commission on Human Settlements, with detailed arrangements for the preparatory discussions to be determined at the organizational session;

(d) Decide that in the event of there being a clear need for further preparatory discussions, an appropriate request might be made by the Preparatory Committee of the Conference to the General Assembly;

(e) Note with appreciation the generous offer made by the Government of Turkey to act as host for the Conference, and decide that the Conference would be held in Turkey in 1996;

(f) Request the Secretary-General, following the organizational session of the Preparatory Committee, in accordance with resolutions 41/213 of 19 December 1986 and 42/211 of 21 December 1987, to establish through redeployment, to the maximum extent possible and within existing resources, an ad hoc secretariat for the Conference, which should be organizationally part of the United Nations Centre for Human Settlements (Habitat);

(g) Decide that the ad hoc secretariat will be headed by a Secretary-General of the Conference to be appointed by the Secretary-General of the United Nations;

(h) Request the Secretary-General of the United Nations to prepare a report for the organizational session of the Preparatory Committee, containing recommendations on an adequate preparatory process, taking into account the provisions of the draft resolution and the views expressed by Governments in the discussion of that matter at the forty-seventh session of the General Assembly;

(i) Recommend that regional and subregional preparatory meetings should be held in conjunction with meetings of subregional and regional intergovernmental bodies, wherever possible;

(j) Decide that the preparatory process and the Conference itself should be funded through existing United Nations budgetary resources, without negatively affecting its programmed activities, and through voluntary contributions to a trust fund established specifically for the purpose of funding the preparatory process and the Conference;

(k) Decide to establish a separate voluntary fund for the purpose of supporting developing countries, in particular the least developed among them, in participating fully and effectively in the Conference and in its preparatory process, and invite Governments to contribute to the fund.

B. Activities by which the proposed requests would be implemented

3. The activities proposed in the draft resolution are related to programme 22, Human settlements, of the medium-term plan for the period 1992-1997, as revised (A/47/6 (Prog. 22)), and to section 19, United Nations Centre for Human Settlements (Habitat), of the programme budget for the biennium 1992-1993. 1/ They have not been included in the medium-term plan, nor has a provision been made under the programme budget in relation to these activities.

4. Should the General Assembly adopt the draft resolution, a Preparatory Committee of the General Assembly would be established, as an exception to the provision of General Assembly resolution 35/10 C of 3 November 1980, by which the Assembly decided that preparatory committees should be established for special conferences only if that function could not be appropriately performed by an existing intergovernmental organ. The organizational session of the Preparatory Committee would be convened in March 1993 at United Nations Headquarters. Two substantive sessions would also be held during 1994 and 1995. The venue, timing and duration of these meetings would be determined by the Preparatory Committee at its organizational session. Also, regional preparatory meetings would take place in 1994 and 1995 in conjunction with the meetings of regional intergovernmental bodies.

5. It should be noted that the holding of the organizational session of the Preparatory Committee in New York or the substantive sessions of the Committee away from the established headquarters of the United Nations Centre for Human Settlements (Habitat) would constitute an exception to the arrangements established by the General Assembly in its resolution 40/243 of 18 December 1985.

6. Public information activities would be directed at creating public awareness and at sensitizing public opinion at both the national and the international levels to the goals of the Conference. The focus during 1993 would be the preparation and dissemination in English, French and Spanish of a newsletter to the media and non-governmental organizations. Two issues of the newsletter would be produced in 1993. Also during 1993, a pre-conference illustrated brochure would be produced and disseminated in 50,000 copies in Arabic, Chinese, English, French, Russian and Spanish.

7. The activities called for in the draft resolution would require the revision of the programme narrative under section 19 by insertion of the following new paragraph 19.5:

> "19.5. In 1993 preparations will be made for the Habitat II Conference to be held in 1996. Substantive support will be provided to the Preparatory Committee at its organizational session in March 1993."

C. Estimate of resource requirements

8. In order to carry out the core activities detailed in paragraph 2 above, resource requirements for the preparatory process and the Conference will have to be met over a period of three programme budgets covering the bienniums 1992-1993, 1994-1995 and 1996-1997. On the assumption that arrangements for the preparatory process and the Conference itself would be similar to those for other conferences previously approved by the General Assembly, it is estimated that the overall costs of the Conference would be in the range of $2 million to $2.5 million for substantive and public information activities and some $3 million for the conference-servicing requirements at full cost.

9. In keeping with the provisions of General Assembly resolution 35/10 C, by which the Assembly decided that the secretariats for special conferences should, to the extent possible, be provided by existing secretariat machinery with such temporary strengthening as may be necessary, the preparations for the Conference would be carried out by the United Nations Centre for Human Settlements (Habitat) through internal redeployment of available resources to the maximum extent possible. However, based on a review of the resources available for such redeployment, it is estimated that in the course of 1993 additional resources would be needed, as follows:

(a) Seven work-months of general temporary assistance at the D-1 level for the period June to December 1993 ($70,500). The officer at the D-1 level would be assigned to the Office of the Executive Director of the Centre at Nairobi, to manage the preparatory process of the Conference. That officer would assume, in particular, responsibility for the coordination of substantive activities;

(b) Owing to the complexity and diversity of the issues to be addressed by the Conference, five work-months of consultancy services at the P-5 level would be required for 1993 for the preparation of reports and background papers to be submitted to the Preparatory Committee at its substantive session in 1994 ($40,000);

(c) A provision of $59,400 for travel and subsistence allowance of staff. Of this amount, $34,500 would be required in order to enable staff from the Centre at Nairobi to travel to New York and provide substantive support to the Preparatory Committee at its organizational session. The remaining amount ($24,900) would enable representatives of the five regional commissions to participate in that same session;

(d) $12,200 for travel for the observers who have received standing invitations to participate in the United Nations meetings and conferences under the terms of General Assembly resolution 3280 (XXIX) of 10 December 1974;

(e) $15,000 to meet the increased communications costs which would arise in connection with the preparatory process;

(f) $50,000 for public information activities, as indicated in paragraph 6 above.

10. With regard to the conference-servicing requirements, it is estimated that the full cost of the three-day organizational session of the Preparatory Committee to be held in New York in March 1993 would amount to $118,400 (see the annex to the present statement for the breakdown of this amount).

11. The above-mentioned requirements are summarized as follows:

	$
General temporary assistance	70 500
Consultants	40 000
Travel of staff	59 400
Travel of representatives	12 200
Communications	15 000
Public information	50 000
Subtotal	247 100
Conference servicing at full cost	118 400
Total	365 500

12. The estimated conference-servicing cost of $118,400 for 1993 is based on the theoretical assumption that no part of the requirements would be met from within the permanent conference-servicing capacity under section 41, Administration and management, of the programme budget and that additional resources would be required for temporary assistance for meetings. However, as indicated in paragraph 32.4 of the programme budget, 2/ the 1992-1993 level of resources for temporary assistance for meetings was estimated on the basis of previous experience so that it can accommodate not only meetings known at the time of budget preparation but also for additional meetings, provided that the number and distribution of meetings and conferences in the biennium 1992-1993 is consistent with the pattern of meetings in past years. On that basis, it is estimated that no additional resources would be required under section 41 of the programme budget for the biennium 1992-1993.

13. Pursuant to operative paragraphs 20 and 21 of the draft resolution, the Secretary-General would establish two trust funds, one for financing additional activities required for the preparation and holding of the Conference and the other for financing the participation of the least developed countries in the preparatory process and the Conference itself.

14. Requirements under the regular budget for the years 1994 and 1995 would be considered in the context of the proposed programme budget for the biennium 1994-1995 and in the light of the results of the organizational session of the Preparatory Committee.

15. Under the terms of operative paragraph 10, the Conference would be held in Turkey in 1996 on the understanding that, in accordance with the provisions of General Assembly resolution 40/243, any additional costs incurred by the United Nations for holding a conference away from its established United Nations headquarters would be borne by the host country.

D. Contingency fund

16. It will be recalled that, under the procedure established by the General Assembly in its resolution 41/213, a contingency fund is established for each biennium to accommodate additional expenditures derived from legislative mandates not provided for in the proposed programme budget. Under the same procedure, if additional expenditures are proposed that exceed resources available within the contingency fund, those activities can be implemented only through redeployment of resources from low-priority areas or modifications of projected activities. Otherwise, such additional activities will have to be deferred.

17. No activity has been identified for termination, deferral, curtailment or modification under section 19 of the programme budget for the biennium 1992-1993. Should it not prove possible to meet the above-mentioned requirements from the contingency fund, the implementation of activities requested in draft resolution A/C.2/47/L.75 would have to be deferred, as provided for in the guidelines for the use of the contingency fund adopted by the General Assembly in its resolution 42/211.

E. Summary

18. Should the General Assembly adopt draft resolution A/C.2/47/L.75, the narrative of the programme of work indicated in paragraph 7 above would be added under section 19 of the programme budget for the biennium 1992-1993. An additional appropriation in the amount of $247,100 would be required for 1993 under the same section. In addition, an amount of $20,200 would be required under section 36, Staff assessment, to be offset by an increase in the same amount under income section 1, Income from staff assessment.

Notes

1/ Official Records of the General Assembly, Forty-sixth Session, Supplement No. 6 (A/46/6/Rev.1), vol. I.

2/ Ibid., vol. II.

Annex

	$
Pre-session documentation (50 pages, 3 documents, A,C,E,F,R,S)	51 500
Meeting servicing (Interpretation: A,C,E,F,R,S)	34 900
In-session documentation (20 pages, 2 documents, A,C,E,F,R,S)	21 200
Post-session documentation (10 pages, 1 document, A,C,E,F,R,S)	10 800
Total	118 400

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PROGRAMME BUDGET FOR THE BIENNIUM 1992-1993

REPORT ON THE UNITED NATIONS CONFERENCE ON ENVIRONMENT AND DEVELOPMENT

Programme budget implications of draft resolutions submitted to the General Assembly for adoption by the Second Committee in its report contained in document A/47/719

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

1. At its 51st meeting, held on 16 December 1992, the Second Committee adopted without a vote seven draft resolutions, as contained in its report (A/47/719). Three of them would have programme budget implications for the 1992-1993 programme budget: "Establishment of an intergovernmental negotiating committee for the elaboration of an international convention to combat desertification in those countries experiencing serious drought and/or desertification, particularly in Africa" (A/C.2/47/L.46); "Convening of a global conference on the sustainable development of small island developing States" (A/C.2/47/L.47) (as orally amended) and "Institutional arrangements to follow up the United Nations Conference on Environment and Development" (A/C.2/47/L.61) (as orally amended). A statement of programme budget implications of those three draft resolutions was before the Committee in document A/C.2/47/L.90.

2. The activities requested under these three draft resolutions would be under the responsibility of the new Department for Policy Coordination and Sustainable Development. 1/

3. Requirements for the implementation of the requested activities beyond 1993 would be treated in the context of the proposed programme budget for the biennium 1994-1995.

4. Sectior I of the present statement summarizes the proposed activities and estimates additional requirements. Sections II to IV provide a detailed description of the programme budget implications of each draft resolution.

5. It should be noted that after the Second Committee adopted the above draft resolutions, three additional vacant posts (one D-2, one D-1 and one P-4) were identified in the Secretariat for redeployment to accommodate partially the staff requirements estimated in document A/C.2/47/L.90. These posts are proposed for redeployment to the ad hoc secretariat of the Intergovernmental Negotiating Committee called for in draft resolution A/C.2/47/L.46. These redeployments would result in a reduction of the requirements for staff resources amounting to $209,000.

I. SUMMARY OF PROPOSED ACTIVITIES AND ESTIMATED ADDITIONAL REQUIREMENTS FOR THE YEAR 1993

6. The new activities are summarized as follows:

(a) An international convention to combat desertification: a single negotiating process would be established to elaborate a convention to combat desertification in the countries experiencing serious drought and/or desertification, particularly in Africa, as recommended by the United Nations Conference on Environment and Development (UNCED). In that context, substantive support would be provided to the Intergovernmental Negotiating Committee with a view to having the convention ready by June 1994. The Negotiating Committee would also need assistance for the preparation of a progress report on the elaboration of the convention to be submitted to the Commission on Sustainable Development. A multidisciplinary panel of experts would be established to assist the ad hoc secretariat in the elaboration of documents for consideration by the Intergovernmental Negotiating Committee. A report on programme implementation in relation to the negotiating process would be submitted to the General Assembly at its forty-eighth session;

(b) Arrangements for servicing the Commission on Sustainable Development and for the preparation of the Global Conference on the Sustainable Development of Small Island Developing States:

(i) Substantive support would be provided to the Commission on Sustainable Development, the Inter-Agency Committee on Sustainable Development and the High-level Advisory Board to be established in 1993 in order to promote the objectives of the United Nations Conference on Environment and Development and monitor the implementation of Agenda 21. 2/ A report on the programme implementation of Agenda 21 would be submitted to the General Assembly at its forty-eighth session;

(ii) Substantive support would also be provided to the Preparatory Committee for the First Global Conference on the Sustainable Development of Small Island Developing States, to be convened in April 1994. In addition, the Secretariat would contribute to the preparation of the regional technical meetings on sustainable development of small island developing countries, to be convened in 1993.

7. The additional requirements for these new activities in 1993 are summarized below:

Draft resolution symbol	Title of the draft resolution	Staff requirements		Operational requirements including those for public information activities	Conference-servicing requirements (at full cost)	Notes
		Posts	Dollars a/			
A/C.2/47/L.46	Establishment of an intergovernmental negotiating committee for the elaboration of an international convention to combat desertification in those countries experiencing serious drought and/or desertification, particularly in Africa	One D-2 One D-1 One P-5 One P-4 One P-3 Four GS (Other Level)	230 000	899 000	1 606 600	See paragraphs 18-29 for details
A/C.2/47/L.47	Convening of a global conference on the sustainable development of small island developing States	24 w/m of Professional and 30 w/m of GS (Other Level) staff b/	- b/	- b/	326 400	See paragraphs 48-51 for details
A/C.2/47/L.61	Institutional arrangements to follow up the United Nations Conference on Environment and Development	Two D-1 One P-5 Two P-4 Four GS (Other Level)	380 000	818 000	620 400	See paragraphs 31-46 for details
	Total	One D-2 Three D-1 Two P-5 Three P-4 One P-3 Eight GS (Other Level)	610 000	1 717 000	2 553 400	

Note: w/m = work-months.

a/ Represents costs of general temporary assistance funds for six months in 1993.

b/ The requirements relating to the activities under draft resolution A/C.2/47/L.47 would be met from the resources proposed in the context of implementation of draft resolution A/C.2/47/L.61.

8. It is estimated, with regard to the staff requirements as summarized in paragraph 7 above, that a total of one D-2, three D-1, two P-5, three P-4, one P-3 and eight General Service (Other Level) posts would be needed in 1993. The functions of these posts are described in sections II and III below. It would be the intention of the Secretary-General to place the above secretariat support structure within the new Department for Policy Coordination and Sustainable Development. The above requirements would be accommodated through the internal redeployment of posts. At this stage, a D-2, a D-1, a P-4 and a P-3 are available for such redeployment. The other posts mentioned above, and, if necessary, additional staff resources, would be identified from within the new Department or other parts of the Secretariat. Such redeployments would be presented in the revised estimates to be submitted to the General Assembly early next year. Meanwhile, it is proposed to finance the 14 posts (2 D-1, 2 P-5, 2 P-4 and 8 General Service posts) from general temporary assistance. A provision of $610,000 representing six work-months for each of these 14 posts is requested. Should there be any difficulty in identifying posts at the appropriate levels before 30 June 1993, a report would be submitted to the Advisory Committee on Administrative and Budgetary Questions.

9. In addition to the staff resources proposed above, contributions from specialized agencies and other organizations of the United Nations system would be sought through bilateral arrangements for the activities related to the three draft resolutions mentioned in this statement of programme budget implications.

10. It is also estimated that all substantive requirements for the preparation of the Global Conference on the Sustainable Development of Small Island Developing States, as detailed in draft resolution A/C.2/47/L.47, could be met from the resources proposed for the new organizational structure for the follow-up to the United Nations Conference on Environment and Development. The details of the proposed arrangements are discussed in section IV below.

11. Non-staff requirements, by object of expenditure are as follows:

	A/C.2/47/L.46	A/C.2/47/L.47 and A/C.2/47/L.61	Total
		United States dollars	
(a) Substantive support structure			
Consultants	596 000	72 000	668 000
Overtime	5 000	5 000	10 000
Travel of representatives	-	553 000	553 000
Travel of staff	150 000	50 000	200 000
Contractual services	-	8 000	8 000
Communications	35 000	20 000	55 000
Hospitality	6 000	-	6 000
Other general operating expenses	25 000	20 000	45 000
Supplies and materials	10 000	5 000	15 000
Furniture and equipment	40 000	-	40 000
Subtotal	867 000	733 000	1 600 000
(b) Public information	32 000	85 000	117 000
Total, (a) and (b)	899 000	818 000	1 717 000

12. The estimates of conference-servicing requirements referred to in paragraph 7 above ($2,553,400) were calculated on a full-cost basis. Those cost estimates for conference-servicing requirements are based on the assumption that no part of the conference-servicing requirements would be met from within the permanent conference-servicing capacity under section 41, Administration and management, of the programme budget for the biennium 1992-1993 (A/C.5/47/2 and Corr.1), and that additional resources would be required for temporary assistance for meetings. The extent to which the Organization's permanent capacity would need to be supplemented by temporary assistance resources can be determined only in the light of the calendar of conferences and meetings for 1992-1993. In accordance with established practice, provisions have been made in the programme budget for the biennium 1992-1993 not only for meetings already known at the time of the budget preparation, but also for meetings or extensions of such meetings that may be authorized subsequently, based on the pattern that has emerged over the previous five years. On that basis, it is estimated that no additional resources would be required under section 41 of the programme budget for the biennium 1992-1993 as a result of the adoption of the draft resolutions under consideration.

13. In sum, resources required for activities other than conference-servicing would amount to $2,327,000. An amount of $168,000 would be required for staff assessment under section 36, Staff assessment, to be offset by an equal amount of income under income section 1, Income from staff assessment.

14. Taking into account the decision of the Secretary-General to establish three new Departments and his intention to submit revised estimates early next year, it is proposed to establish provisionally two new subsections - 11.G, International Convention to Combat Desertification, and 11.H, Arrangements for servicing the Commission on Sustainable Development and for the preparation of the Global Conference on Sustainable Development of Small Island Developing States, for recording the funds and expenditures related to the above-mentioned activities. It is recalled that only subsections 11.A, Office of the Director-General for Development and International Economic Cooperation, and 11.D, Regional Commissions New York Office, have been affected by the first phase of the restructuring. 3/

15. It will be recalled that, under the procedure established by the General Assembly in its resolution 41/213 of 19 December 1986, a contingency fund is established for each biennium to accommodate additional expenditures derived from legislative mandates not provided for in the programme budget. Under the same procedure, if additional expenditures are proposed that exceed resources available from the contingency fund, those activities can be implemented only through redeployment of resources from low-priority areas or modifications of projected activities. Otherwise, such additional activities will have to be deferred until a later biennium. A consolidated statement of all programme budget implications and revised estimates will be submitted to the Assembly towards the end of its current session.

16. In the event that the requested resources are not available from the contingency fund, these activities would have to be postponed, as provided for in the criteria for the use of the contingency fund adopted by the General Assembly in the annex to its resolution 42/211 of 21 December 1987.

17. Should the General Assembly adopt draft resolutions A/C.2/47/L.46, A/C.2/47/L.47 and A/C.2/47/L.61, the proposed programme of work under section 11, Development and international economic cooperation, of the 1992-1993 programme budget would be revised as proposed in paragraph 6 above. In addition, an appropriation in the amount of $2,327,000 would be required for the biennium 1992-1993, broken down as follows:

	United States dollars
Section 11.G	1 097 000
Section 11.H	1 113 000
Section 31	117 000
Total	2 327 000

Moreover, an amount of $168,000 would be required for staff assessment under section 36, Staff assessment, to be offset by an equal amount of income under income section 1, Income from staff assessment.

II. PROGRAMME BUDGET IMPLICATIONS OF DRAFT RESOLUTION A/C.2/47/L.46, ENTITLED "ESTABLISHMENT OF AN INTERGOVERNMENTAL NEGOTIATING COMMITTEE FOR THE ELABORATION OF AN INTERNATIONAL CONVENTION TO COMBAT DESERTIFICATION IN THOSE COUNTRIES EXPERIENCING SERIOUS DROUGHT AND/OR DESERTIFICATION, PARTICULARLY IN AFRICA"

18. Under the terms of operative paragraphs 2, 4, 6, 7, 9, 12 and 13 of the draft resolution, the General Assembly:

"2. Decides to establish under its auspices an Intergovernmental Negotiating Committee for the elaboration of an international convention to combat desertification in those countries experiencing serious drought and/or desertification, particularly in Africa, taking into account proposals that may be submitted by States participating in the negotiating process, with a view to finalizing such a convention by June 1994, and welcomes the candidature of Ambassador Bo Kjellen (Sweden) for the chairmanship of the Committee;

"...

"4. Also decides that the Intergovernmental Negotiating Committee, in addition to an organizational session, shall hold five substantive sessions, each lasting for two weeks, which will be held at Geneva, Nairobi, New York and, in accordance with paragraph 5 of General Assembly resolution 40/243, Paris; the dates of these sessions will be determined by the Committee at its organizational session, subject to review of the timetable at the end of each negotiating session and taking into account the schedule of other related meetings;

"...

"6. Decides that provisions shall be made for an organizational session of up to one week to be held in New York not later than February 1993 in order to organize the work of the Committee and to elect the Bureau, which shall consist of a chairman, three vice-chairmen and a rapporteur, each of the five regional groups being represented by one member;

"7. Requests the Secretary-General to establish as soon as possible an ad hoc secretariat of appropriate size and quality at Geneva, drawing, inter alia, on staff resources of the United Nations system in order to ensure that the ad hoc secretariat embodies requisite technical expertise to assist the Intergovernmental Negotiating Committee in the conduct of its mandate;

"...

"9. Decides that the Secretary-General shall appoint as head of the ad hoc secretariat a senior official of an appropriate level who shall act under the guidance of the Intergovernmental Negotiating Committee;

"...

"12. Decides to establish a multidisciplinary panel of experts to assist the ad hoc secretariat and, under its authority, to provide the necessary expertise in the scientific, technical, legal and other related fields, making full use of the resources and expertise within and available to Governments and/or organizations of the United Nations system dealing with drought and desertification;

"13. Decides that the negotiation process shall be funded through existing United Nations budgetary resources, without negatively affecting its programmed activities, and through voluntary contributions to a trust fund established specifically for that purpose for the duration of the negotiations and administered by the head of the ad hoc secretariat under the authority of the Secretary-General."

19. Should the General Assembly adopt the draft resolution, the Intergovernmental Negotiating Committee would be expected to hold four meetings in 1993 (operative paras. 4 and 6). The meetings would take place at a United Nations location and would be provided with translation and interpretation services in all six official languages. The organizational session of the Committee would last for four working days. The three substantive sessions of the Committee would last for 10 working days each.

20. It should be noted that in conformity with General Assembly resolution 40/243 of 18 December 1985, United Nations bodies shall meet at their respective headquarters. Bearing in mind that the draft resolution proposes that the established headquarters of the Intergovernmental Negotiating Committee be Geneva (operative para. 7), the holding of the sessions of the Committee in New York and Nairobi would require an exception to the arrangements established by resolution 40/243.

21. Should the General Assembly grant such an exception, the conference-servicing costs of the sessions of the Committee would amount to $1,606,600, broken down as follows:

(a) Organizational session of the Intergovernmental Negotiating Committee (New York, January 1993)

	United States dollars
(i) Pre-session documentation (50 pages, 10 documents in A,C,E,F,R,S)	57 400
(ii) Meeting servicing (Interpretation in A,C,E,F,R,S)	58 200
(iii) In-session documentation (30 pages, 10 documents in A,C,E,F,R,S)	37 800
(iv) Post-session documentation (25 pages, 1 document in A,C,E,F,R,S)	25 300
Total	178 700

(b) Substantive sessions (Nairobi, New York, Geneva)

	Nairobi	New York	Geneva
	United States dollars		
(i) Pre-session documentation (For each session: 100 pages, 10 documents in A,C,E,F,R,S)	110 200	106 000	110 200
(ii) Meeting servicing (For each session: interpretation in A,C,E,F,R,S)	231 700	242 800	231 700
(iii) In-session documentation (For each session: 75 pages, 10 documents in A,C,E,F,R,S)	84 900	81 800	84 900
(iv) Post-session documentation (For each session: 50 pages, 1 document in A,C,E,F,R,S)	51 900	49 800	51 900
Total	478 700	470 500	478 700

22. The ad hoc secretariat mentioned in operative paragraph 7 of the draft resolution would become effective 1 January 1993 and would consist of one D-2, one D-1, one P-5, one P-4, one P-3 and four General Service posts.

23. The functions attached to the posts referred to above would be the following:

(a) The D-2 post would be for the head of the ad hoc secretariat;

(b) The D-1 post would be for a deputy head who would also be responsible for the organization and supervision of the substantive work;

(c) The P-5 post would be for a senior economic officer who would be responsible for organizing analyses related to the economic and social dimensions of combating desertification;

(d) The P-4 post would be for the legal officer who would assist in the analysis, drafting and advice on legal aspects of the Convention and related instruments;

(e) The P-3 post would be for an officer who would assist the head of the ad hoc secretariat and be responsible for documentation and conference planning. He or she would also help to organize and channel inputs from the numerous intergovernmental and non-governmental organizations active in the areas of drought control and desertification.

24. As indicated in paragraphs 5 and 8 above, a D-2, a D-1, a P-4 and a P-3 post are available for temporary redeployment to the ad hoc secretariat, and it is proposed to finance the remaining posts of the interim secretariat (one P-5 and four General Service (Other Level) posts) from general temporary assistance. A provision of $230,000, representing six work-months for each of these five posts, is requested for this purpose.

25. The non-staff operational requirements of the ad hoc secretariat are estimated for 1993 as follows:

	United States dollars
Overtime	5 000
Travel of staff	150 000
Communications	35 000
Hospitality	6 000
Other general operating expenses	25 000
Supplies and materials	10 000
Furniture and equipment	40 000
Total	271 000

26. The total additional requirements for the year 1993 in relation to activities of the ad hoc secretariat would thus amount to $501,000.

27. As regards the costs of activities of the multidisciplinary panel of experts (operative para. 12 of draft resolution A/C.2/47/L.46), in the absence of specific guidelines from the General Assembly, the following assumptions have been made: (a) the panel would be composed of 12 experts appointed by the Secretary-General; (b) during 1993, the experts would assist the ad hoc

secretariat in the elaboration of draft documents to be submitted to the Intergovernmental Negotiating Committee; a three-month period for each expert would include the work undertaken in the home country and participation in four sessions of the panel in Geneva; (c) the four sessions of the panel would be of three to four working days each; (d) the 12 experts would serve under special service agreements and be remunerated as consultants at the P-4 level. The resultant overall cost of the panel is estimated at $596,000:

	United States dollars
(a) Remuneration (36 work-months at P-4 level)	356 000
(b) Travel costs relating to the panel sessions ($5,000 per expert per session)	240 000
Total	596 000

28. Press coverage of the substantive sessions of the Intergovernmental Negotiating Committee in 1993 would be provided by the Department of Public Information. Related requirements in New York would be absorbed. The press coverage of the sessions in Nairobi and Geneva would require travel funds for two staff members (one press officer and one editor) plus some operational funds. Those costs are estimated at $32,000.

29. In summary, the additional requirements for the year 1993 arising from the draft resolution under consideration are as follows:

	Staff costs	Non-staff costs	Total
	United States dollars		
(a) Substantive requirements:			
(i) Ad hoc secretariat	230 000	271 000	501 000
(ii) Multidisciplinary panel of experts	-	596 000	596 000
(iii) Information activities	-	32 000	32 000
Total (a)	230 000	899 000	1 129 000
(b) Conference-servicing requirements			1 606 600

In addition, an amount of $70,000 would be required for staff assessment, to be offset by an equivalent amount of income from staff assessment.

III. PROGRAMME BUDGET IMPLICATIONS OF DRAFT RESOLUTION A/C.2/47/L.61, ENTITLED "INSTITUTIONAL ARRANGEMENTS TO FOLLOW UP THE UNITED NATIONS CONFERENCE ON ENVIRONMENT AND DEVELOPMENT", AS ORALLY AMENDED

30. Under the terms of operative paragraphs 1, 2, 6, 9, 11, 15, 16, 20, 24, 29, 32 and 33 of the draft resolution, the General Assembly would:

"1. Endorses the recommendations on international institutional arrangements to follow up the United Nations Conference on Environment and Development as contained in chapter 38 of Agenda 21, 2/ particularly those on the establishment of a high-level Commission on Sustainable Development;

"2. Requests the Economic and Social Council, at its organizational session for 1993, to set up a high-level Commission on Sustainable Development as a functional commission of the Council in accordance with Article 68 of the Charter of the United Nations in order to ensure the effective follow-up of the Conference, as well as to enhance international cooperation and rationalize the intergovernmental decision-making capacity for the integration of environment and development issues and to examine the progress of the implementation of Agenda 21 at the national, regional and international levels, fully guided by the principles of the Rio Declaration on Environment and Development 4/ and all other aspects of the Conference, in order to achieve sustainable development in all countries;

"...

"6. Recommends that the Commission consist of representatives of 53 States elected by the Economic and Social Council from among the Member States of the United Nations and its specialized agencies for three-year terms, with due regard to equitable geographical distribution. The regional allocation of seats could be the same as in the Commission on Science and Technology for Development, as decided in Economic and Social Council decision 1992/222 of 29 May 1992. Representation should be at a high level, including ministerial participation. Other Member States of the United Nations and its specialized agencies, as well as other observers of the United Nations, may participate in the Commission in the capacity of observer, in accordance with established practice;

"...

"9. Recommends that the Commission on Sustainable Development shall meet once a year for a period of two to three weeks. The first substantive session of the Commission will be held in New York in 1993, without prejudice to the venue of its future sessions in Geneva and/or New York;

"...

"11. Recommends that in 1993, as a transitional measure, the Commission hold a short organizational session in New York. At that session, the Commission will elect the Bureau of the Commission, consisting of a Chairperson, three Vice-Chairpersons and a Rapporteur, from each of the regional groups, decide on the agenda of its first substantive session and consider all other organizational issues as may be necessary. The agenda of the organizational session of the Commission shall be decided on by the Economic and Social Council at its organizational session of 1993;

"...

"15. Requests the Secretary-General to provide, for each session of the Commission, in accordance with the programme of work mentioned in paragraph 12 above and in accordance with its organizational modalities, analytical reports containing information on relevant activities to implement Agenda 21, progress achieved and emerging issues to be addressed;

"16. Also request the Secretary-General to prepare for the first substantive session of the Commission, reports containing information and proposals, as appropriate, on the following issues:

"(a) Initial financial commitments, financial flows and arrangements to give effect to the decisions of the Conference from all available funding sources and mechanisms;

"(b) Progress achieved in facilitating and promoting transfer of environmentally sound technologies, cooperation and capacity-building;

"(c) Progress in the incorporation of recommendations of the United Nations Conference on Environment and Development in the activities of international organizations and measures undertaken by the Administrative Committee on Coordination to ensure that sustainable development principles are incorporated in programmes and processes within the United Nations system;

"(d) Ways in which, upon request, the United Nations system and bilateral donors are assisting countries, particularly developing countries, in the preparation of national reports and national Agenda 21 action plans;

"(e) Urgent and major emerging issues that may be addressed in the course of the high-level meeting;

"...

"20. Emphasizes that the ongoing restructuring and revitalization of the United Nations in the economic, social and related fields should take into account the organizational modalities for the Commission on Sustainable Development, with a view to optimizing the work of the Commission and other intergovernmental United Nations bodies dealing with matters related to environment and development;

"...

"24. Requests the Secretary-General to submit to the Commission on Sustainable Development, at its substantive session of 1993, recommendations and proposals for improving coordination of programmes related to development data that exist within the United Nations system ...;

"...

"29. Endorses the view of the Secretary-General that the High-level Advisory Board should consist of eminent persons broadly representative of all regions of the world, with recognized expertise on the broad spectrum of issues to be dealt by the Commission on Sustainable Development, drawn from relevant scientific disciplines, industry, finance and other major non-governmental constituencies, as well as various disciplines related to environment and development, and that due account should also be given to gender balance;

"...

"32. Takes note of the decision of the Secretary-General to establish at the Under-Secretary-General level a new Department for Policy Coordination and Sustainable Development, and in this context calls upon the Secretary-General to establish a clearly identifiable, highly qualified and competent Secretariat support structure to provide support for the Commission on Sustainable Development, the Inter-Agency Committee on Sustainable Development and the High-level Advisory Board, taking into account gender balance at all levels, the paramount importance of securing the highest standards of efficiency, competence and integrity and the importance of recruiting the staff on as wide a geographical basis as possible in accordance with Acticles 8 and 101 of the Charter of the United Nations and the following criteria:

"(a) It should draw on the expertise gained and the working methods and organizational structures developed during the preparatory process for the United Nations Conference on Environment and Development;

"...

"(c) The Secretariat, which would be located in New York, should ensure easy access of all countries to its services and effective interaction with secretariats of other international organizations,

financial institutions and relevant conventions whose secretariats have been established definitely or on an interim basis, and should have a relevant office in Geneva to establish close links with activities related to follow-up of legal instruments, signed at or mandated by the United Nations Conference on Environment and Development, and to liaise with agencies in the fields of environment and development. The secretariat should also have a liaison office in Nairobi, on the basis of UNCED arrangements;

"(d) It should be headed by a high-level official designated by the Secretary-General to work closely and directly with him and with assured access to him, as well as with the heads of relevant organizations of the United Nations system, including the multilateral financial and trade organizations, dealing with the implementation of Agenda 21;

"(e) It should be funded from the United Nations regular budget and depend to the maximum extent possible upon existing budgetary resources;

"(f) It should be supplemented or reinforced, as appropriate, by secondments from other relevant bodies and agencies of the United Nations system, especially the United Nations Environment Programme, the United Nations Development Programme and the World Bank, taking into account the need to ensure that the work programmes of those organizations are not negatively affected, and national Governments, as well as by appropriate specialists on limited-term contracts from outside the United Nations in such areas as may be required;

"...

"(h) Sustainable development should be integrated and coordinated with other economic, social and environmental activities of the Secretariat. Organizational decisions should be consistent with consensus resolutions in the context of the restructuring and revitalization of the United Nations in the economic, social and related fields;

"33. Requests the Secretary-General to make the necessary interim secretariat arrangements to ensure adequate preparations and support for the first session of the Commission on Sustainable Development and the work of the Inter-Agency Committee on Sustainable Development".

31. The following course of action would be taken by the Secretariat:

(a) Activities outlined in the above operative paragraphs of the draft resolution would represent a significant expansion of international cooperation in the field of environment and development. This will be reflected in the revision of the programme narrative in a number of programmes of the medium term for the period 1992-1997. These revisions would be presented to the General Assembly at its forty-eighth session;

(b) The creation of a new intergovernmental mechanism would entail a new programme narrative and an allocation of related resources in the programme budget. For 1993, it is proposed to introduce a new subsection H, Arrangements for servicing the Commission on Sustainable Development and for the preparation of the Global Conference on the Sustainable Development of Small Island Developing States, within section 11, Development and international economic cooperation. The new programme narrative is reflected in paragraph 6 of the summary above;

(c) The proposals contained in paragraph 32 of the draft resolution call for the creation of a new organizational unit within the Secretariat to be responsible for implementation of the new activities. Pending the submission of revised estimates early next year, and in line with the provisions of operative paragraph 33, interim secretariat arrangements based on the structure of the secretariat of the United Nations Conference on Environment and Development are proposed below. These arrangements aim at ensuring that the unique expertise in the field of environment and sustainable development developed over the period of preparation of the Conference would be preserved and utilized for the follow-up activities to the Conference.

32. A new Commission on Sustainable Development would have to be provided with conference-servicing coverage of all its proceedings on the basis of established United Nations standards; and since the Commission would be a functional body of the Economic and Social Council, travel expenses, but not subsistence costs, would be reimbursed by the United Nations.

33. It is assumed that the organizational session of the Commission would be of three days' duration and would be held in February 1993 and that the first substantive session would be of three weeks' duration and would be held in August 1993. The related conference-servicing requirements at full cost for the biennium 1992-1993 would amount to $620,400, broken down as follows:

	United States dollars
(a) Organizational session	
(i) Pre-session documentation (10 pages, 2 documents in A,C,E,F,R,S)	11 600
(ii) Meeting servicing (Interpretation in A,C,E,F,R,S)	34 900
(iii) In-session documentation (25 pages, 5 documents in A,C,E,F,R,S)	28 600
(iv) Post-session documentation (10 pages, 1 document in A,C,E,F,R,S)	10 800
Total	85 900

		United States dollars
(b)	First substantive session	
(i)	Pre-session documentation (200 pages, 10 documents in A,C,E,F,R,S)	203 900
(ii)	Meeting servicing (Interpretation in A,C,E,F,R,S)	174 700
(iii)	In-session documentation (50 pages, 10 documents in A,C,E,F,R,S)	57 400
(iv)	Post-session documentation (100 pages, 1 document in A,C,E,F,R,S)	98 500
	Total	534 500

34. It is estimated that the travel costs for the 53 members of the Commission to attend its two sessions in 1993 would amount to $235,000 and represent additional requirements for the current biennium. Furthermore, in the light of operative paragraph 6, a provision for travel in the amount of $30,000 would be required for observers receiving standing invitations to participate in the United Nations meetings under the terms of resolution 3280 (XXIX).

35. The costs relating to activities for the High-level Advisory Board have been estimated on the assumption that the proposals by the Secretary-General in his report on institutional arrangements to follow up the United Nations Conference on Environment and Development relating to the composition and modalities of the functioning of the Board would be approved by the General Assembly. 5/ It was further assumed that: (a) the Board would consist of 24 eminent persons, selected on a global basis and appointed by the Secretary-General in their personal capacity; the members would thus be entitled to travel and daily subsistence allowance costs to be borne by the United Nations; (b) the Board would have its first session of up to eight working days' duration in 1993 immediately before the first substantive session of the Commission on Sustainable Development; and (c) the members of the Board would also participate in that session of the Commission to provide expert advice. On this basis, it is estimated that the cost of the activities of the High-level Advisory Board in 1993 would amount to $288,000, broken down as follows:

		United States dollars
(a)	Travel costs ($3,300 per person)	79 200
(b)	Daily subsistence allowance for 30 days ($8,700 per person)	208 800
	Total	288 000

36. It should be noted that a provision of $157,000 has been made in the 1992-1993 programme budget under section 39, Department of Economic and Social Development, for travel of the members of the Committee for Development Planning to attend its twenty-ninth session in 1993. Should the General Assembly decide to merge the Committee with the Advisory Board, the above provision could be used to offset partially the costs entailed by the Advisory Board.

37. The interim secretariat support structure would be based on the existing secretariat of the United Nations Conference on Environment and Development. The staff resources of that unit were approved under section 11.C of the 1992-1993 programme budget, as follows: one USG, one ASG, two D-2, five D-1, two P-5, six P-4, three P-3 and 20 General Service posts. All these posts have been financed under general temporary assistance arrangements. Of these posts, two D-2, four D-1, two P-5, five P-4, two P-3 and 14 General Service posts were approved for the period of seven months in 1992 and were to be discontinued effective 1 August 1992. The remaining posts were authorized by the General Assembly through December 1992. Following a review of the need for additional resources after the Conference for the remaining period of 1992, in order to accommodate the workload entailed by follow-up activities to be undertaken until the current session of the General Assembly, a request for the extension through December 1992 of five additional Professional posts (one D-2, two D-1, one P-5, one P-4) and three additional General Service posts was submitted to and granted by the Advisory Committee on Administrative and Budgetary Questions in July 1992, on the condition that no additional appropriation would be approved and that the related costs would be financed from within existing resources under section 11.C or, if need be, from other sections of the programme budget for 1992-1993.

38. The current staffing resources of this Unit thus comprise one Under-Secretary-General post, which is vacant as of 1 September 1992, one Assistant Secretary-General, one D-2, three D-1, one P-5, two P-4, one P-3 and nine General Service posts.

39. It is estimated that, as an interim measure, the following staff resources would be required to accommodate during 1993 the workload arising from the draft resolution: two D-1, one P-5, two P-4 and four General Service posts. These core posts would be integrated into the new Department. Furthermore, it would be the intention of the Secretary-General to assign to the above organizational unit the responsibility for implementing initial activities pertaining to the preparation of the Global Conference on the Sustainable Development of Small Island Developing States.

40. Under the overall supervision of the head of the new Department for Policy Coordination and Sustainable Development, the functions attached to these posts would be as follows:

(a) One D-1: responsible for coordinating a wide range of the follow-up activities to the United Nations Conference on Environment and Development during the interim period in 1993, including the coordination of various

substantive reports required from the Secretary-General for the first substantive session of the Commission on Sustainable Development;

(b) One D-1: responsible for coordinating the preparatory work for the Global Conference on the Sustainable Development of Small Island Developing States in 1993, including the preparation of the reports required for the first session of the Preparatory Committee to the Conference;

(c) The P-5: responsible in particular for initiating preparation of the reports on the follow-up activities to the United Nations Conference on Environment and Development in the United Nations system and for preparation and servicing of sessions of the Inter-Agency Committee on Sustainable Development;

(d) One P-4: responsible for the preparation of documentation, conference planning and liaison with the Office of Conference Services, the Office of Legal Affairs and other relevant units of the Secretariat and the permanent missions of Member States on issues concerning the meeting of the Commission on Sustainable Development in 1993;

(e) One P-4: assisting the Principal Officer in the preparation of the Global Conference on the Sustainable Development of Small Island Developing States.

41. The posts listed above, and, if necessary, additional staff resources, will be identified and presented in the revised estimates to be submitted to the General Assembly early next year. Meanwhile, it is proposed to finance these posts from general temporary assistance. A provision of $380,000, representing six work-months for each of these posts, is requested for this purpose.

42. In addition to the staff resources, the following non-staff operational funds would be required provisionally for a period of six months in 1993:

	United States dollars
Consultancy (9 work-months at P-4 level)	72 000
Overtime	5 000
Travel of staff	50 000
Contractual services	8 000
Communications	20 000
Other general operating expenses	20 000
Supplies and materials	5 000
Total	180 000

43. It is expected that the secretariat arrangements for the new Department will be finalized in the coming few months and will be reflected in the revised estimates to be submitted to the General Assembly at its resumed forty-seventh session, to be held in early 1993. It is on that basis that a six-month provision for non-staff requirements is requested at this stage.

44. Thus, the total additional requirements for the organizational unit discussed above would amount to $560,000.

45. A specific programme of information activities would be carried out by the Department of Public Information, including media liaison and public outreach and production of new information materials on sustainable development and follow-up to the United Nations Conference on Environment and Development. These activities would include, inter alia, the following:

	United States dollars
Special press kit (First anniversary Earth Summit/first session, Commission on Sustainable Development in E,F,S)	75 000
Video material: United Nations in Action (two special Earth Summit anniversary items)	10 000
Total	85 000

In addition, the Department of Public Information would provide press, radio and television coverage of the session of the Commissions in 1993 within available resources.

46. In summary, the additional requirements for the year 1993 arising from draft resolution A/C.2/47/L.61 would be as follows:

	Staff costs	Non-staff costs	Total
		United States dollars	
(a) Substantive requirements			
(i) Travel of delegates and observers to the Commission's sessions	-	265 000	265 000
(ii) High-level Advisory Board	-	288 000	288 000
(iii) Secretariat support structure	380 000	180 000	560 000
(iv) Public information	-	85 000	85 000
Total (a)	380 000	818 000	1 198 000
(b) Conference-servicing requirements			620 400

In addition, an amount of $98,000 would be required for staff assessment, to be offset by an equivalent amount of income under income section I, Income from staff assessment.

IV. PROGRAMME BUDGET IMPLICATIONS OF DRAFT RESOLUTION A/C.2/47/L.47, ENTITLED "CONVENING OF A GLOBAL CONFERENCE ON THE SUSTAINABLE DEVELOPMENT OF SMALL ISLAND DEVELOPING STATES", AS ORALLY AMENDED

47. Under the terms of operative paragraphs 1, 6, 8, 10, 11, 13, 14, 16 and 19 of the draft resolution, the General Assembly:

"1. Decides to convene in April 1994 the first Global Conference on the Sustainable Development of Small Island Developing States, which shall be of two weeks' duration and shall have the highest possible level of participation;

"...

"6. Further requests the Secretary-General of the United Nations to prepare a report for the substantive session of the Preparatory Committee for the Global Conference on the Sustainable Development of Small Island Developing States, containing a review of existing global and regional programmes of action for their applicability to and their combined effect on the sustainable development of small island developing States, with specific recommendations on any changes to those programmes of action which may be needed to establish greater consistency with the principles of Agenda 21 with respect to the sustainable development of small island developing States;

"...

"8. Decides to establish a Preparatory Committee for the Global Conference on the Sustainable Development of Small Island Developing States, which shall be open to all the participants listed in paragraph 9 of General Assembly resolution 46/168, in accordance with the established practice of the Assembly;

"10. Decides that the Preparatory Committee shall hold a two-day organizational session at United Nations Headquarters not later than April 1993 for the following purposes:

"(a) The election of a Chairman and other members of its Bureau, comprising four Vice-Chairmen, including a Rapporteur, giving due regard to equitable geographical representation;

"(b) The organization of its work;

"11. Further decides that the Preparatory Committee shall hold a substantive session of two weeks' duration in August 1993 at United Nations Headquarters, at which time it shall:

"(a) Draft the provisional agenda for the Conference, in accordance with the provisions of the present resolution, on the basis of recommendations to be submitted by the Secretary-General;

"(b) Receive and consider the substantive contributions referred to in paragraphs 13, 14 and 15 of the present resolution;

"(c) Prepare draft decisions to be submitted to the Conference for consideration and adoption;

"...

"13. Requests the Secretary-General to provide, within the context of the administrative arrangements to be put in place to coordinate the implementation of Agenda 21 and the servicing of the Commission on Sustainable Development, and in close cooperation with the United Nations Environment Programme, the United Nations Development Programme, the United Nations Conference on Trade and Development, the United Nations Educational, Scientific and Cultural Organization, the Food and Agriculture Organization of the United Nations and other relevant organizations and programmes of the United Nations system, a focal point with a senior official at an appropriate level and with the specialized expertise necessary to service fully the preparations for and holding of the Conference and such follow-up action as may result therefrom;

"14. Requests the Secretary-General to prepare a report to be submitted to the Preparatory Committee at its organizational session, containing recommendations on an adequate preparatory process, taking into account the provisions of the present resolution and the views expressed by Governments during the United Nations Conference on Environment and Development;

"16. Stresses the importance of holding regional technical meetings on the sustainable development of small island developing States as a means of preparing substantive contributions to the Conference, and invites relevant regional and subregional bodies, in close cooperation with the United Nations Environment Programme, the United Nations Development Programme, the United Nations Conference on Trade and Development, the Food and Agriculture Organization of the United Nations, the United Nations Educational, Scientific and Cultural Organization and other agencies, organs, organizations and programmes of the United Nations system, to organize such meetings as soon as practicable, preferably in the first half of 1993;

"...

"19. Decides that the funds necessary for the preparatory process and the Conference itself should, subject to the relevant provisions of General Assembly resolutions 40/243 of 18 December 1985, 41/213 of 19 December 1986 and 42/211 of 21 December 1987, be made available within the programme budget without adversely affecting other ongoing activities and without prejudice to the provision of extrabudgetary resources;".

48. Should the General Assembly adopt the draft resolution, the Preparatory Committee for the Conference would hold an organizational session in February 1993 and a substantive session in August 1993 (operative paras. 10 and 11). These meetings would take place at United Nations Headquarters and would be provided with translation and interpretation services in all six official languages. The organizational session of the Committee would last for two working days. The substantive session would last for 10 working days. The conference-servicing requirements for those sessions are estimated at $326,400, broken down as follows:

	United States dollars
(a) Organizational session	
(i) Pre-session documentation (10 pages, 2 documents in A,C,E,F,R,S)	11 600
(ii) Meeting servicing (Interpretation in A,C,E,F,R,S)	23 400
(iii) In-session documentation (20 pages, 5 documents in A,C,E,F,R,S)	23 700
(iv) Post-session documentation (10 pages, 1 document in A,C,E,F,R,S)	10 800
Total	69 500
(b) Substantive session	
(i) Pre-session documentation (50 pages, 2 documents in A,C,E,F,R,S)	50 700
(ii) Meeting servicing (Interpretation in A,C,E,F,R,S)	116 400
(iii) In-session documentation (35 pages, 7 documents in A,C,E,F,R,S)	40 000
(iv) Post-session documentation (50 pages, 1 document in A,C,E,F,R,S)	49 800
Total	256 900

49. As regards the secretariat support of the preparatory process for the Conference, including participation in the regional activities during 1993, it is estimated that 24 work-months of Professional staff, including 12 work-months at the D-1 level and 12 work-months at the P-4 level, and

30 work-months at the General Service level would be required. These resources should be supplemented, as necessary, from the overall resources of the new Department for Policy Coordination and Sustainable Development. In addition, $100,000 would be required for various operational needs in connection with the preparatory activities, including travel of staff, general operating expenses and supplies. An outside expert for preparation of the report called for in operative paragraph 6 of the draft resolution of up to 4 work-months of consultancy at the P-4 level would also be required. The responsibility for secretariat support to the activities of the Preparatory Committee and other activities in the context of the preparation of the Conference would be given to the organizational unit discussed in section III above. On that understanding, no additional resources for substantive servicing of the preparatory process over and above those already discussed in the present statement in connection with the other draft resolutions under consideration would be required for the implementation of draft resolution A/C.2/47/L.47 in 1993.

50. The Department of Public Information would provide press coverage of the organizational and substantive sessions of the Preparatory Committee in 1993. The resultant requirements would be accommodated from within existing resources of the Department under section 31 of the programme budget for the biennium 1992-1993.

51. In summary, the conference-servicing requirements for 1993 at full cost arising from draft resolution A/C.2/47/L.47 would amount to $326,400.

Notes

1/ See A/47/753.

2/ A/CONF.151/26 (vols. I, II and Corr.1, and III).

3/ See A/C.5/47/2 and Corr.1.

4/ See A/CONF.151/26 (vol. I), chap. I.

5/ See A/47/598, paras. 57-60.